DEFENSE NUCLEAR FACILITIES SAFETY BOARD

[Recommendation 95-1]

Improved Safety of Cylinders Containing Depleted Uranium

AGENCY: Defense Nuclear Facilities Safety Board.
ACTION: Notice; Recommendation.

SUMMARY: The Defense Nuclear Facilities Safety Board has made a recommendation to the Secretary of Energy pursuant to 42 U.S.C. 2286a concerning improved safety of cylinders containing depleted uranium. The Board requests public comments on this recommendation.

DATES: Comments, data, views, or arguments concerning this recommendation are due on or before June 14, 1995.

ADDRESSES: Send comments, data, views, or arguments concerning this recommendation to: Defense Nuclear Facilities Safety Board, 625 Indiana Avenue, NW., Suite 700, Washington, DC 20004.

FOR FURTHER INFORMATION CONTACT: Kenneth M. Pusateri or Carol C. Morgan at the address above or telephone (202) 208-6400.

John T. Conway,
Chairman

The three large gaseous diffusion plants that were operated by the Department of Energy (DOE) and its predecessors produced enriched uranium, some for defense use and some for incorporation into nuclear fuel for civilian reactors in the United States and other countries. In the course of isotope separation, most of the uranium ended up as the part depleted in U-235, designated as "tails" or "tailings". Enriched uranium at all desired assays was simultaneously extracted from the plants, for all purposes, and so no amount of tails can be identified as related to enrichment solely for either defense or civilian purposes. Most of all uranium ever mined in the United States or imported into the United States remains in tails at the gaseous diffusion plants. These tails are stored onsite at the three plants in large steel containers, normally termed "cylinders", as the chemical compound UF6.

Members of the staff of the Defense Nuclear Facilities Safety Board recently had an
opportunity to visit the gaseous diffusion plants, to follow up on information that had been
obtained on safety of storage of the tails. A short report documenting the results of their
review is attached. It was found that DOE has approximately 50,000 cylinders in outdoor
storage at the three diffusion plants, containing more than 500,000 metric tons of UF6. Poor
maintenance and storage conditions, combined with mechanical damage suffered during
handling, have led to corrosion and subsequent breaching of several of these carbon steel
cylinders.

Cylinders have surface coatings (paint) of varying quality and integrity, which in a large
number of cases is severely degraded. Cylinders are kept outdoors, some staked on pads and
some directly on the ground. Some older cylinders have been in storage in excess of forty
years. Although general external corrosion seems to increase with time, handling damage and
localized corrosion attributable to electrolytic attack appear to be more important factors in
deterioration.

The corrosion-resistant coatings have not been maintained, leaving the vast majority of
cylinders vulnerable to localized corrosion. Visual inspections have shown abundant pitting
and crevice corrosion of the cylinders, as well as galvanic attack near bronze valves and
plugs. Since neither localized corrosion rates nor the extent of existing defects in the
cylinders are well known or well understood, it is uncertain how many cylinders may be
expected to fail in the near future. DOE and MMES (Martin-Marietta Energy Systems) are
attempting to evaluate the extent of the erosion rates and their consequences; results are very
preliminary, but they indicate that more than 1,000 cylinders have a potential to breach
before the year 2020 of no remedial actions are taken, with the result that their components
of more than 10,000 tons of uranium could become accessible to release to the environment.

In section 1016 of Public Law 102-486 (October 24, 1992), Congress directed the
Department of Energy to provide within one year a uranium inventory study that would
include amount other matters recommendations for the future use and disposition of
inventories of all Government-owned uranium or uranium equivalents, including depleted
tailings. The Department has not yet complied with this requirement, presumably at least in
part because the matters addressed by Congressional action are very comprehensive and
require extensive decisions on future courses of action.

It is clear to the Board that directions developed in response to section 1016 of Public Law
102-486 will affect the long-term future of the vast inventory of depleted uranium tails.
However, the very size of the inventory means that no matter what actions may be taken they
will require a long time to consummate, with deterioration of the cylinders continuing all the
while.

To protect against the dispersal of large amounts of uranium to soil and ground water in years
to come, an early start to remedial action should be planned and then instituted. The
alternative could be a massive problem with extraordinary financial costs.

Therefore, the Board recommends that:

1. An early program be started to renew the protective coating of cylinders containing the
tails from the historic production of enriched uranium.
2. The possibility of additional measures be explored, to protect these cylinders from the damaging effects of exposure to the elements, as well as any additional handling that may be called for.

3. A study be instituted to determine where a more suitable chemical form should be selected for long-term storage of the depleted uranium.

The Board designated Mr. Steven Krahn as its principal staff member for discussions with those in DOE whom you may designate to act on this recommendation and matters that may arise concerning it.

John T. Conway,
Chairman.

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